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USNMR SHAPE

CONFIDENTIAL MBFR VIENNA 0127

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS TAGS: PARM, NATO

SUBJECT: MBFR NEGOTIATIONS: MARCH 20 PLENARY SESSION

- 1. BEGIN SUMMARY. AT THE MARCH 20 PLENARY MEETING OF THE MBFR NEGOTIATIONS, THE ONLY STATEMENT WAS PRESENTED BY THE SOVIET REP (KHLESTOV).
- 2. SOVIET REP LED OFF BY BRIEFLY REVIEWING EASTERN FIRST STEP AND FREEZE PROPOSALS AS WELL AS THE RECENT AMENDMENTS TO THE EASTERN NOV 8 DRAFT AGREEMENT, STRESSING AS THEIR COMMON FEATURE THE EQUALITY OF OBLIGATIONS FOR ALL DIRECT PARTICIPANTS. KHLESTOV CONTRASTED THIS EASTERN FLEXIBILITY WITH CONTINUED WESTERN EFFORTS TO OBTAIN UNILATERAL CONFIDENTIAL

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ADVANTAGE. HE SAID THERE WERE TWO BASIC OBSTACLES TO

PROGRESS IN THE VIENNA TALKS: THE REFUSAL OF WESTERN DIRECT PARTICIPANTS TO ASSUME PRECISE REDUCTION OBLIGATIONS, AND THE WESTERN DEMAND FOR PROPORTIONATELY LARGER EASTERN REDUCTIONS. KHLESTOV REITERATED THAT ALL COMPONENTS OF ARMED FORCES, NOT JUST GROUND FORCES, HAD TO BE TAKEN INTO ACCOUNT, AND ASSERTED THAT UNDER EASTERN EQUAL PERCENTAGE APPROACH, DISPARITIES IN ANY GIVEN BRANCH OF THE ARMED FORCES, NOT JUST GROUND FORCES, HAD TO BE TAKEN INTO ACCOUNT, AND ASSERTED THAT UNDER EASTERN EQUAL PERCENTAGE APPROACH, DISPARITIES IN ANY GIVEN BRANCH OF THE ARMED FORCES WOULD BE REFLECTED IN THE QUANTITY OF REDUCTIONS.

- 3. IN ARGUING FOR PRECISE WEST EUROPEAN REDUCTION
 OBLIGATIONS, SOVIET REP INDIRECTLY TOOK ISSUE WITH ALLIED
 ARGUMENTS ON THE UNEQUAL LIMITATIONS IMPOSED BY REDUCTIONS
 ON COUNTRIES WITHIN THE AREA AND THOSE OUTSIDE IT. IN
 OUTLINING TWO CATEGORIES OF REDUCTION OBLIGATIONS, KHLESTOV
 SAID THAT IT WAS ONLY LOGICAL THAT THE STATES WHOSE
 TERRITORIES LIE WITHIN THE AREA OF REDUCTIONS WOULD
 REDUCE A PART OF THEIR FORCES AND DEMOBILIZE THOSE
 REDUCED CONTINGENTS, WHILE THE COUNTRIES LOCATED OUTSIDE
 THE AREA OF REDUCTIONS WOULD WITHDRAW THE TROOPS THEY
 HAVE REDUCED TO WITHIN THEIR NATIONAL FRONTIERS AND THAT
 THESE OBLIGATIONS WERE EQUITABLE FOR ALL PARTICIPANTS.
- 4. SOVIET REP CRITICIZED EXCESSIVE WESTERN ATTENTION
 GIVEN TO THE "ARITIFICIAL" CONCEPT OF GEOGRAPHIC DISPARITIES
 DURING THE CURRENT ROUND, AND CHARACTERIZED AS "STRANGE"
 THE WESTERN EMPHASIS ON THE DISADVANTAGES INHERENT IN
 ANY REDUCTIONS AGREEMENT, AS WELL AS ALLIED
 REFERENCES TO POSSIBLE SITUATIONS INVOLVING CONTRAVENTION
 OF AN AGREEMENT. HE WARNED THAT TO PURSUE LATTER
 SUBJECT WOULD LEAD INTO DISCUSSION OF MOBILIZATION
 POTENTIALS. IN CLOSING, KHLESTOV CHARACTERIZED RIGID
 WESTERN POSITIONS IN VIENNA AS OUT OF STEP WITH CURRENT
 STATE OF DETENTE IN EAST-WEST RELATIONS. END SUMMARY.
- 5. THE TEXT OF KHLESTOV' STATEMENT WAS SENT BY AIRGRAM.RESOR

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